House Bill 264 (COMMITTEE SUBSTITUTE)

By: Representatives Jacobs of the 80<sup>th</sup>, Lindsey of the 54<sup>th</sup>, Riley of the 50<sup>th</sup>, Geisinger of the 48<sup>th</sup>, Taylor of the 79<sup>th</sup>, and others

## A BILL TO BE ENTITLED AN ACT

1 To amend an Act known as the "Metropolitan Atlanta Rapid Transit Authority Act of 1965," 2 approved March 10, 1965 (Ga. L. 1965, p. 2243), as amended, so as to extensively revise 3 such Act; to reconstitute the board of directors; to provide for staggered terms for board 4 members; to provide for a limit on re-appointment of board members; to provide for a 5 method for nonparticipating counties to join the Authority; to require Board approval of 6 certain payments and award of certain contracts; to remove restrictions on the operation of 7 private enterprises; to remove restrictions on fares, rates, and rental charges for charter, 8 group, and party bus services; to suspend defined benefit plans for future employees; to 9 provide for a limit on annual bonded debt service; to revise what entities may exercise 10 eminent domain on behalf of the Authority; to provide for certain information to be 11 addressed during board meetings; to provide for the privatization of certain services; to revise requirements for annual reporting; to provide for budgeting procedures; to revise procedures 12 13 for the collective bargaining process and the appointment of an arbitrator; to provide for a 14 suspension of restrictions on the use of sales and use tax proceeds; to provide for related 15 matters; to provide for an effective date; to repeal conflicting laws; and for other purposes.

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

17 SECTION 1.

18 An Act known as the "Metropolitan Atlanta Rapid Transit Authority Act of 1965," approved

19 March 10, 1965 (Ga. L. 1965, p. 2243), as amended, is amended by revising Section 6 as

20 follows:

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21 "(a) The On and after January 1, 2014, the Board of Directors of the Authority shall be

22 <u>reconstituted and composed of 18 11 voting members and two nonvoting members</u>. Four

23 Three members shall be residents of the City of Atlanta to be nominated by the Mayor and

24 elected by the City Council; five four members shall be residents of DeKalb County with

25 <u>three of the four appointees</u> to be appointed by the <del>local governing body thereof</del> <u>Board of</u>

Commissioners of DeKalb County and at least one of such appointees shall be a resident

of that portion of DeKalb County lying south of the southernmost corporate boundaries of

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the City of Decatur and at least one of such appointees shall be a resident of that portion of DeKalb County lying north of the southernmost corporate boundaries of the City of Decatur and the fourth appointee to be appointed by a majority vote of a caucus of mayors of the municipalities located wholly in DeKalb County; three members shall be residents of Fulton County to be appointed by the local governing body thereof, and at least and one of such appointees members shall be a resident of that portion of Fulton County lying south of the corporate limits of the City of Atlanta to be appointed by a majority vote of a caucus of mayors of the municipalities of Fulton County lying south of the corporate limits of the City of Atlanta, the chairperson of the Fulton County Board of Commissioners, and the members of the Fulton County Board of Commissioners whose districts include any portion of Fulton County lying south of the corporate limits of the City of Atlanta, and two of such members shall be residents of that portion of Fulton County lying north of the corporate limits of the City of Atlanta to be appointed by a majority vote of a caucus of mayors of the municipalities of Fulton County lying north of the corporate limits of the City of Atlanta; one member shall be a resident of Fulton or DeKalb County to be appointed by the Governor; one nonvoting member shall be the Commissioner of the Department of Transportation; and one nonvoting member shall be the Executive Director of the Georgia Regional Transportation Authority. Those board members appointed by a local governing authority, caucus, or the Governor as described in this section in office as of January 1, 2014, shall serve initial terms of office as follows: two of the three appointees of the DeKalb County Board of Commissioners, two of the three appointees of the Mayor and City Council of Atlanta, and one of the two appointees of the caucus of mayors from municipalities lying north of the corporate limits of the City of Atlanta shall serve a term of two years, and the remaining appointees shall serve for terms of four years. No later than November 1, 2013, each local governing authority or caucus shall designate which board members shall serve an initial term of two years. and that membership position held by a Fulton County resident, appointed by the local governing body of that county, the term of which position expires December 31, 1988, shall, beginning on and after January 1, 1989, be filled by the local governing body of Fulton County appointing a person who is a resident of that portion of Fulton County lying north of the corporate limits of the City of Atlanta; one member shall be a resident of Clayton County to be appointed by the local governing body thereof; and one member shall be a resident of Gwinnett County to be appointed by the local governing body thereof. Four members, representing the State, shall be as follows: the Commissioner of the Department of Transportation who shall be an ex officio member; the State Revenue Commissioner who shall be an ex officio member; the Executive Director of the State Properties Commission who shall be an ex officio member; and the Executive Director of the Georgia Regional Transportation Authority who shall be

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an ex officio member. The first member who must be a resident of that portion of Fulton County lying south of the corporate limits of the City of Atlanta shall be appointed by the governing body of Fulton County to take office on July 1, 1985, for an initial term ending December 31, 1986. The two members who are DeKalb County residents and appointed by the governing authority thereof and who are added by this paragraph shall each be appointed by the governing body of DeKalb County to take office on July 1, 1985, for an initial term ending December 31, 1986. After the initial terms of those three members added to the Board in 1985, After the initial two-year terms of those five board members described in this subsection, that governing body or caucus which appointed the member for that initial term to that office shall appoint successors thereto for terms of office of four years in the same manner that such governing body or caucus makes its other appointments to the Board. The initial terms of the four members added in 1976 by the above paragraph shall be as follows: the member from DeKalb County to be appointed by the local governing body of DeKalb County shall be appointed no later than sixty days after the effective date of this subsection for a term ending December 31, 1978, and shall take office immediately upon appointment; the Commissioner of the Department of Transportation, the State Revenue Commissioner and the Executive Director of the State Properties Commission shall become members of the Board on the effective date of this subsection and shall serve while holding their State offices. Those board members in office on May 31, 2013, shall serve until December 31, 2013. The Executive Director of the Georgia Regional Transportation Authority and the Commissioner of the Department of Transportation shall become a member nonvoting members of the Board on the effective date of this sentence and shall serve while holding his or her their State office offices. Except as provided above, all appointments shall be for terms of four years except that a vacancy caused otherwise than by expiration shall be filled for the unexpired portion thereof by the <del>local governing body</del> appointing entity which made the original appointment to the vacant position, or its successor in office. A member of the Board may be appointed to succeed himself or herself for one four-year term; provided, however, that board membership prior to January 1, 2014, shall not be considered in calculating limits on length of service. Appointments to fill expiring terms shall be made by the local governing body appointing entity prior to the expiration of the term, but such appointments shall not be made more than thirty days prior to the expiration of the term. Members appointed to the Board shall serve for the terms of office specified in this section and until their respective successors are appointed and qualified.

(b) Having initially declined membership on the Board and further participation in the Authority, Cobb County may at any time reclaim its membership on the Board and participate further in the Authority as provided in this subsection (b). The local governing body bodies of Clayton, Cobb, and Gwinnett County counties may, any other provision of this Act to the contrary notwithstanding, negotiate, enter into, and submit to the qualified voters of their respective counties Cobb County the question of approval of a rapid transit contract between Cobb County the county submitting the question and the Authority, all in accordance with the provisions of Section 24 of this Act. The local governing body bodies of Cobb County these counties shall be authorized to execute such rapid transit contract prior to the holding of the referendum provided for in said Section 24; provided, however, that such rapid transit contract shall not become valid and binding unless the same is approved by a majority of those voting in said referendum, which approval shall also be deemed approval of further participation in the Authority. Upon approval of such rapid transit contract, Cobb County the county entering into such contract shall be a participant in the Authority, and its rights and responsibilities shall, insofar as possible, be the same as if it had participated in the Authority from its beginning, and the local governing body of Cobb County the county may then appoint two residents of Cobb County the county to the Board of Directors of the Authority, to serve a term ending on the 31st day of December in the fourth full year after the year in which the referendum approving said rapid transit contract was held, in which event the Board of Directors of the Authority shall, subsection (a) of this Section 6 to the contrary notwithstanding, be composed of 16 such additional members.

(c) Reserved.

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(d) Except for the ex officio members of the Board, no Except for the Executive Director of the Georgia Regional Transportation Authority and the Commissioner of the Department of Transportation, no person shall be appointed as a member of the Board who holds any other public office or public employment except an office in the reserves of the armed forces of the United States or the National Guard; any member who accepts or enters upon any other public office or public employment shall be disqualified thereby to serve as a member.

(e) A local governing body An appointing entity may remove any member of the Board appointed by it for cause. No member shall be thus removed unless he <u>or she</u> has been given a copy of the charges against him <u>or her</u> and an opportunity to be publicly heard in his <u>or her</u> own defense in person or by counsel with at least ten days' written notice <u>to the member</u>. A member thus removed from office shall have the right to a judicial review of <u>his</u> the member's removal by an appeal to the superior court of the county <u>of the local governing body which appointed him where the member resides</u>, but only on the ground

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of error of law or abuse of discretion. In case of abandonment of his the member's office, conviction of a crime involving moral turpitude or a plea of nolo contendere thereto, removal from office, or disqualification under subsection (d) hereof, the office of a member shall be vacant upon the declaration of the Board. A member shall be deemed to have abandoned his the member's office upon failure to attend any regular or special meeting of the Board for a period of four months without excuse approved by a resolution of the Board, or upon removal of his the member's residence from the territory of the local governing body which appointed him qualifying the member to serve on the Board. (f) Each appointed member of the Board, except the Chairman Chairperson, shall be paid by the Authority a per diem allowance, in an amount equal to that provided by Code Section 45-7-21 of the Official Code of Georgia Annotated, as now in effect or as it may hereafter be amended, for each day on which that member attends an official meeting of the Board, of any committee of the Board, or of the Authority's Pension Committee, or Board of Ethics, or Arts Council; provided, however, that said per diem allowance shall not be paid to any such member for more than 130 days in any one calendar year. If the Chairman Chairperson of the Board is an appointed member of the Board, the Chairman <u>Chairperson</u> shall be paid by the Authority a per diem allowance in the same amount for each day in which the Chairman Chairperson engages in official business of the Authority, including but not limited to attendance of any of the aforesaid meetings. A member of the Board shall also be reimbursed for actual expenses incurred by that member in the performance of that members member's duties as authorized by the Board. A Board member shall not be allowed employee benefits authorized under Section 8(b). (g) The Board shall elect one of its members as chairman chairperson and another as vice-chairman vice-chairperson for terms to expire on December 31 of each year to preside at meetings and perform such other duties as the Board may prescribe. The presiding officer of the Board may continue to vote as any other member, notwithstanding his the member's duties as presiding officer, if he or she so desires. The Board shall also elect from its membership a secretary and a treasurer who shall serve terms expiring on December 31 of each year. A member of the Board may hold only one office on the Board at any one time. (h) The Board shall hold at least one meeting each month. The Secretary of the Board shall give written notice to each member of the Board at least two days prior to any called meeting that may be scheduled, and said Secretary shall be informed of the call of such meeting sufficiently in advance so as to provide for his giving notice as above. A majority of the total voting membership of the Board, as it may exist at the time, shall constitute a quorum. On any question presented, the number of members present shall be recorded. By affirmative vote of a majority of the members present, the Board may exercise all the

powers and perform all the duties of the Board, except as otherwise hereinafter provided or as limited by its bylaws, and no vacancy on the original membership of the Board, or thereafter, shall impair the power of the Board to act. All meetings of the Board, its Executive Committee, or any committee appointed by the Board shall be subject to all provisions, except for Section 2(a), of an Act providing that all meetings of certain public bodies shall be open to the public, approved March 28, 1972 (Ga. L. 1972, p. 575), as now or hereafter amended Chapter 14 of Title 50 of the Official Code of Georgia Annotated.

- (I) Notwithstanding any other provisions of this Act, the following actions by the Board shall require the affirmative vote of one more than a majority of the total <u>voting</u> membership of the Board as it may exist at the time:
- 185 (1) The issuance and sale of revenue bonds as contemplated in Section 10 or equipment 186 trust certificates as contemplated in Section 11.
  - (2) The purchase or lease of any privately owned system of transportation of passengers for hire in its entirety, or any substantial part thereof, as contemplated in Section 8(c) or 8(d). Prior to the purchase or lease of any such privately owned system a public hearing pertaining thereto shall have been held and notice of such public hearing shall have been advertised as provided in Section 9(c) hereof. Provided that no sum shall be paid for such privately owned system of transportation in excess of the fair market value thereof determined by a minimum of two appraisers and approved by a majority of the local governments participating in the financing of such purchase.
    - (3) The award of any contract involving \$100,000.00 \$200,000.00 or more for construction, alterations, supplies, equipment, repairs, maintenance or services other than professional services, or for the purchase, sale or lease of any property. Any contract involving \$200,000.00 or more shall be awarded through a competitive bidding process as described in Section 14 of this Act. The Board by appropriate resolution may delegate to the general manager the general or specific authority to enter into contracts involving less than \$100,000.00 \$200,000.00 if such contracts are entered into in accordance with Section 14 of this Act.
- 203 (4) The grant of any concession as contemplated in Section 14(f).
- 204 (5) The award of any contract for the management of any Authority-owned property or facility as contemplated in Section 14(h).
  - (j) The Board shall appoint and employ, as needed, a general manager, and a general counsel, none of whom may be members of the Board or a relative of a member of the Board, and delegate to them such authority as it may deem appropriate. It may make such by-laws or rules and regulations as it may deem appropriate for its own government, not inconsistent with this Act, including the establishment of an Executive Committee to exercise such authority as its by-laws may prescribe.

(k) The treasurer of the Authority and such other members of the Board and such other officers and employees of the Authority as the Board may determine shall execute corporate surety bonds, conditioned upon the faithful performance of their respective duties. A blanket form of surety bond may be used for this purpose. Neither the obligation of the principal or the surety shall extend to any loss sustained by the insolvency, failure or closing of any depository which has been approved as a depository for public funds.

(1)(1) In addition to the requirements of subsection (h) of this section, each member of the Board shall hold a meeting once each 12 months with the local governing body which appointed such member. The Secretary of the Board shall give written notice to each member of the Board, to each local governing body, and to the governing authority of each municipality in the county in which there is an existing or proposed rail line at least two days prior to any meeting that may be scheduled, and said Secretary shall be informed of the call of such meeting sufficiently in advance so as to provide for his giving such notice. These meetings shall be for the purpose of reporting to the local governing bodies on the operations of the Authority and on the activities of the Board and making such information available to the general public. No activity which requires action by the Board shall be initiated or undertaken at any meeting conducted under this subsection.

(2) The Board shall submit once each three months a written report on the operations of the Authority and on the activities of the Board to each local governing body which appoints a member of the Board."

**SECTION 2.** 

Said Act is further amended by revising subsections (p) and (s) of Section 8 as follows:

"(p) The Authority shall have no power to operate taxicabs, or facilities designed exclusively for the transportation of property for hire, nor shall it engage in other activities commonly regarded as private enterprise, except to develop a rapid transit system, provide concessions, off-street parking and other facilities for the comfort, safety and convenience of transit passengers, and otherwise accomplish the purposes and policies expressed and contemplated in this Act. Reserved."

"(s) With respect to the establishment of deferred compensation plans for the benefit of its employees, all of the powers enjoyed by the state or any county, municipality, or other political subdivision pursuant to Article 2 of Chapter 18 of Title 45 of the O.C.G.A. In exercising the powers conferred by this subsection, the Authority shall not be subject to the restrictions on investments imposed by subsections 10(r) and 10(u) of this Act. No defined benefit plan shall be issued on behalf of any employee who commences employment on or after January 1, 2014, unless such restriction precludes the Authority from receiving

248 certification under Section 13(c) of the Federal Transit Act, 49 U.S.C. Section 5333(b), and
 249 renders the Authority ineligible for federal financial assistance."

**SECTION 3.** 

251 Said Act is further amended by revising subsections (c), (e), (f), and (h) of Section 9 as 252 follows:

- "(c) The Board shall determine by itself exclusively majority vote after public hearings as hereinafter provided, the routes, types of construction, equipment, and facilities to be operated by the Authority, the scheduled services to be made available to the public and, except for the rates, fares, rentals, and charges for charter, group, and party bus services as provided in subsection (f) of this Section, the amounts to be charged therefor. Before making any determinations as to scheduled services or amounts to be charged for such services, other than amounts charged for charter, group, and party bus services, the Board shall first hold at least one public hearing after giving notice of the time and place by twice advertising on different days in the newspaper having the largest circulation in the metropolitan area not more than ten days nor less than five days prior to the hearing. As to all other matters, the Board may hold such public hearings as it may deem appropriate, and as to all public hearings, it may prescribe reasonable rules and regulations to govern such hearings not inconsistent with this Act."
- "(e) Except for determining the rates, fares, rentals, and charges for charter, group, and party bus services as set forth in subsection (f) of this Section, the function of the Board under subsections (c) and (d) shall not be delegated or exercised by any other person or body under any circumstances. Reserved.
  - (f) Notwithstanding any other provisions of this Act to the contrary, the per-hour rates, fares, rentals, and charges for charter, group, and party bus services rendered by the Authority shall be no less than the lowest per-hour rates, fares, rentals, and charges actually charged for charter, group, and party bus services provided by motor common carriers and motor contract carriers in the metropolitan area. Any person aggrieved by any determination of the Board as to any rates, fares, rentals, and charges for charter, group, and party bus services may challenge same by a petition filed, within thirty days of the occurrence of the event or determination complained of, with the Public Service Commission of this State. A hearing, and such other proceedings as may be ordered, upon the aggrieved party's complaint shall be conducted by the Public Service Commission within thirty days after the filing of the complaint in order to determine the lawfulness of the challenged conduct or rates, fares, rentals, and charges for charter, group, and party bus services. The rulings of the Public Service Commission shall be subject to judicial review in any superior court of any county of the metropolitan area in which the charge may be

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applicable; however, whenever two or more legal actions are brought against the determination of the Public Service Commission in different superior courts, exclusive jurisdiction thereof shall be vested in the first such court to docket such a petition and all other petitions may be refiled in the superior court having exclusive jurisdiction. Reserved." "(h)(1) Notwithstanding any other provisions of this Act to the contrary, not later than 120 days after the end of each fiscal year of the Authority, the Board shall adjust the amounts to be charged for transportation services to the public so that the total funds to be received from transit operating revenue during the fiscal year of the Authority ending June 30, 1980, shall be no less than thirty percent of the operating costs of the system for the immediately preceding fiscal year, and so that the total funds to be received from transit operating revenue during the fiscal year ending June 30, 1981, and for each fiscal year thereafter shall be no less than thirty-five percent of the operating costs of the system for the immediately preceding fiscal year. In making such adjustments, the Board shall be authorized to rely upon estimates of all revenue, patronage, and other factors which may affect the amounts to be charged for transportation services to the public; provided, if such amounts actually charged during one fiscal year resulted in transit operating revenue less than that required under this subsection, the amounts to be charged the immediately succeeding fiscal year shall be sufficient, along with all other transit operating revenue, to make up such deficit as well as meet the other requirements of this subsection.

- (2) Any differences between amounts charged for various transportation services to the public including, but not limited to, amounts charged for weekend or off-peak hours' service, or amounts charged special groups of persons, shall be approved by at least a two-thirds' vote of the total membership of the Board as it may exist at the time. Reserved.
- (3) Nothing in this subsection (h) shall be construed to change any limitation relating to the subsidy of operating costs of the system under subsection (I) of Section 25 of this Act if such limitation would require increasing transit operating revenue above the amount provided in this subsection.
- (4) For purposes of this subsection, 'transit operating revenue' shall include all revenue from fares, rates, and charges for transportation services and revenues from all other sources except the sales and use taxes levied pursuant to Section 25 of this Act; and 'operating costs' means 'operating costs of the system,' as defined in subsection (I) of Section 25 of this Act, and exclusive of depreciation and amortization and other costs and charges as provided in the said definition."

Said Act is further amended by revising subsection (d) of Section 10 and adding a new

**SECTION 4.** 

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321 subsection to read as follows: 322 "(d) The bonds of each issue shall be dated, shall bear interest payable at such times and 323 at such rate or rates within such limits as now or hereafter may be established in the 324 Revenue Bond Law of the State of Georgia (Ga. L. 1937, p. 761, et seq.) as now or 325 hereafter amended, and shall mature in such amounts and at such times not exceeding forty 326 (40) thirty (30) years from the date thereof, as the Board may determine. The bonds may 327 be in coupon or registered form, or both, as the Board may determine, and the Board may 328 make provision for the registration of any coupon bond as to principal alone or as to both 329 principal and interest." 330

"(x) The total principal and interest of the Authority's annual bonded debt service shall not exceed forty percent (40%) of the sales tax revenues collected in the previous fiscal year beginning in the fiscal year commencing on July 1, 2016, and for each fiscal year commencing on or after July 1, 2019, the total principal and interest of the Authority's annual bonded debt service shall not exceed thirty-five percent (35%) of the sales tax revenues collected in the previous fiscal year."

**SECTION 5.** 

Said Act is further amended by revising Section 12 as follows:

"The Authority shall have no power of eminent domain, but the City of Atlanta and the counties of Fulton, DeKalb, Cobb, Clayton and Gwinnett may, for purposes of the Authority, exercise the broadest power of eminent domain shall be available to them any city or county government within the territorial jurisdiction of the Authority or any agency or joint agency thereof, under any statute, and to convey to the Authority any property so acquired upon payment or credit for the total cost of any acquisition hereunder. For purposes of this section, the power of eminent domain shall lie in a city governing body if the property is located within that city's territorial limits and the power of eminent domain shall lie in a county governing body if the property is located in an unincorporated location within the county. However, no local governing body shall exercise any power of eminent domain hereunder with respect to property located beyond its territorial limits."

**SECTION 6.** 

350 Said Act is further amended by revising subsections (a) through (d) and adding new 351 subsections to Section 14 to read as follows:

"(a) Except in the acquisition of unique property which for any reason is unobtainable in the open market, and except as hereinafter otherwise provided, competitive bids shall be

secured before any acquisition or disposition of properties by contract or otherwise is made by the Authority, or before any contract is awarded for construction, alterations, supplies, equipment, repairs or maintenance, or for rendering any services to the Authority, acquisitions shall be made from, and contracts awarded to, the lowest responsible bidder, and dispositions of property shall be made to the highest responsible bidder. No acquisition of any unique property unobtainable in the open market shall be made without the express approval by majority vote of the Board where the amount involved is \$25,000.00 or more. Nothing in this Section shall apply to contracts for professional services or the personal services of employees, or to contracts for services of individuals or organizations not employed full time by the Authority but who are engaged primarily in the rendition of personal services and not the sale of goods and merchandise, such as but not limited to the services of attorneys, accountants, engineers, architects, consultants and advisors.

(b) All such acquisitions, dispositions and contracts involving \$100,000.00 \$200,000.00 or more shall be awarded only after advertising in the local newspaper of the largest circulation in the metropolitan area at least once a week in the two weeks prior to the bid opening. Bids shall be publicly opened and read aloud at a date, time and place designated in the invitation to bid. Invitations to bid shall be sent at least one week prior to the bid opening to at least three potential bidders who are qualified technically and financially to submit bids, or, in lieu thereof, a memorandum shall be kept on file showing that less than three potential bidders so qualified exist in the market area within which it is practicable to obtain bids. Prior to the award of a contract which will call for an anticipated aggregate payment of \$150,000.00 \$200,000.00 or more to the successful bidder, the Authority shall make an accurate and brief summary thereof available to the public in its principal office and shall publish notice of its intention to award such contract to the successful bidder at least five days prior to such award in the local newspaper of the largest circulation in the metropolitan area. Such advertisement shall state the name of the successful bidder, the amount of the contract and its subject matter. This provision shall apply to contracts entered into thirty days or more after the effective date of this Act.

(c) Except as otherwise provided in this Section, written price quotations from at least three qualified and responsible vendors, or vendees as the case may be, shall be obtained for all acquisitions, dispositions and contracts involving less than \$100,000.00 and over \$10,000.00 \$200,000.00 or more, or, in lieu thereof, a memorandum approved by the Board shall be kept on file showing that less than three vendors or vendees, as the case may be, so qualified exist in the market area within which it is practicable to obtain quotations. Acquisitions shall be made from, and contracts awarded to, the lowest responsible quotation, and dispositions of property shall be made to the highest responsible quotation.

391 (d) Acquisitions, dispositions and contracts involving \$10,000.00 or less less than 392 \$200,000.00 may be negotiated with or without competitive bidding under sound 393 procurement procedures as promulgated and established by the Board." 394 "(n) For any expenditure to a vendor who has received \$5,000.00 or more within a 12 month period, such expenditure shall be listed by date, payee, amount, and purpose and 395 396 shall be listed on a schedule that is included as an appendix to the agenda for the next regular meeting of the board. The schedule shall include all such expenditures for the 397 398 calendar month of the last regular meeting of the full board and any subsequent calendar month where a full meeting of the board was not held. The agenda for each regular 399 meeting of the full board shall include an opportunity for the board to ask questions or 400 401 make comments about the expenditures listed in the appendix. The appendix required by 402 this subsection shall be posted on the Authority's website no later than 24 hours prior to the 403 meeting. 404 (o) By July 1, 2018, the Authority shall enter into binding contracts with private 405 contractors for the provision of the following services in their entirety: accounts payable, payroll processing, human resource benefits administration, employee recruiting and 406 407 staffing, employee data and records management, telephone maintenance and support, 408 information technology service desk, end-user computer support, workers' compensation 409 claims administration, customer care telephone hotline, paratransit bus service, and the interior cleaning of buses and trains. The Authority and its employees may serve in a 410 411 supervisory role for contracts involving the services listed in this subsection to ensure 412 proper, efficient, and cost-effective delivery thereof."

413 **SECTION 7.** 

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414 Said Act is further amended by revising Section 14A as follows:

"The Authority shall have available at its principal office for public inspection at all times during regular business hours of the Authority an accurate and brief summary disclosing all material terms of each contract which the Authority has entered into and the terms of which call for expenditures by the Authority of more than \$150,000. The Authority shall prepare an annual report for the period ending June 30 of each year. Each annual report shall include a statement of the tax revenue and operating revenue received during the period, a statement of the total expenditures made during the period and a list of all written contracts entered into by the Authority during the period which call for the Authority to expend at any time in the aggregate more than \$50,000 \$20,000. Such list shall also include any employment or consultant contracts (whether or not written) under which the employee or consultant is to be compensated at an annual rate of more than \$20,000, including direct and indirect or deferred benefits. When a person or firm, whose salary or

fee is reportable hereunder, shall have his compensation increased at any time, the amount of such increase and the total new rate shall be reported for the period in which the increase takes effect. The list of contracts shall state the anticipated amount of funds to be paid thereunder, or the formula for determining such amount. The Authority shall also prepare a list of the names of each person, firm or corporation which has received from the Authority during such period in excess of \$20,000, as well as the amount paid to such person, firm or corporation during such period. The annual report, together with the Comprehensive Annual Financial Report for the preceding calendar year, and lists required by this Section shall be filed as a statement, verified by the Chairman of the Board of the Authority and its General Manager, with members of the Metropolitan Atlanta Rapid Transit Authority Overview Committee, the Governor, the presiding officers of the House of Representatives and the Senate, the State Auditor and with governing authorities of each county and the largest municipality in the area of the Authority's operation. The annual report and lists required by this Section shall be prepared and filed within forty-five days of the end of the reporting period submitted by August 31 of each year, shall be made available at the Authority's principal office for public inspection at all times during regular business hours of the Authority following such filing, and notice of such availability shall be published in a daily newspaper of general circulation within the entire geographic area of the Authority's operation within fifteen days after filing. Such notice shall occupy at least one quarter of a full page in such newspaper shall be posted in a prominent location on the Authority's website within two weeks of submittal of the report to the parties enumerated in this Section."

**SECTION 8.** 

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450 Said Act is further amended by revising subsection (a) of Section 16 as follows:

"(a) The Board shall make provision for a system of financial accounting and controls, audits and reports. All accounting systems and records, auditing procedures and standards, and financial reporting shall conform to generally accepted principles of governmental accounting. Copies of each financial report required under this Section shall be furnished delivered to the members of the Metropolitan Atlanta Rapid Transit Authority Overview Committee and posted on the website of the Authority. Notice of such publication shall be delivered in electronic format to each local governing body of each participating local government in the metropolitan area as described in Section 6 of this Act. All financial records, reports and documents of the Authority shall be public records and open to public inspection under reasonable regulations prescribed by the Board."

**SECTION 9.** 

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Said Act is further amended by revising subsections (c), (d), (e), and (g) of Section 17 as follows:

"(c) At the time and in the manner prescribed in subsection (b), insofar as applicable, the Board shall propose and adopt an annual capital improvements budget. The proposed capital improvements budget shall show all capital improvement projects in process of completion, those to be undertaken during the ensuing fiscal year and those anticipated to be undertaken during the ensuing ten years. The proposed capital improvements budget shall show all capital improvement projects completed during the preceding ten years as compared to those capital improvement projects that were planned and budgeted for in the capital improvement budgets from the preceding ten years. The proposed budget shall also show the proposed method of financing each proposed project and the effect thereof on the debt structure of the Authority. After a public hearing the Board shall review its proposed budget and on or before the last day of the fiscal year it shall adopt an annual capital improvements budget for the ensuing fiscal year. No contract for the purchase or construction of any capital improvement project shall be authorized, except to meet a public emergency certified as such by the Board, unless it is included in the annual capital improvements budget; however, the Board may propose and adopt an amendment to the annual capital improvements budget by following the procedure herein prescribed for adopting the original budget.

(d) The Authority shall fund and maintain an operating budget reserve of ten percent (10%) of the Authority's prior year operating budget prior fiscal year's total revenues from the sales and use tax provided in Section 25 of this Act. For purposes of this section, the term 'operating budget revenues' shall mean all funds received from federal, state, or local sources, including but not limited to grants, distributions from federal and state formula funds, or direct federal and state appropriations for projects or programs of the Authority, as well as farebox revenues and revenues received from rentals on property owned or operated by the Authority. Said operating budget reserve shall be utilized for ongoing operating expenses only in those circumstances requiring its use due to worsened economic conditions in the Atlanta region, or catastrophic loss such as an act of God or terrorism, which conditions cause a temporary shortfall in the Authority's anticipated revenues. The temporary operating revenue shortfall so noted shall be for a period of not less than six consecutive months during which total anticipated revenues are not less than two and one-half percent (2.5%) below the revenues received during the preceding fiscal year for the same six-month period. The first three percent (3%) of the reserve shall not be used in any six-month period. The purpose of said reserve shall be exclusively to pay the ongoing operating expenses during times of economic downturn and shall not be considered to be

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an available recurring revenue for operating budget purposes and under no circumstances shall the operating budget reserve be used to permanently replace the revenues which are reduced due to the economic conditions set forth above. Upon cessation of such economic downturn, as evidenced by cessation of the revenue shortfall required for the use of the reserve for Authority operating expenses, the operating budget reserve shall be replenished. (e) Not later than December 31, 2016, and every four years thereafter, the The Authority shall cause to be performed an independent annual management audit on the condition of management of the Authority at the expense of the Authority, to be supervised and approved by the Metropolitan Atlanta Rapid Transit Overview Committee., and which The management audit shall be submitted to the Board of the Authority, the Governor, the State Auditor, and the Metropolitan Atlanta Rapid Transit Overview Committee before December 31 of each year in which it is required. The management audit shall be performed at the expense of the Authority." "(g) The Authority shall submit to the Metropolitan Atlanta Rapid Transit Overview Committee, the presiding officers of the House and Senate, and the Governor an annual report which report shall indicate consultant expenses, other professional services, salaries and expenses of full-time and part-time employees and Board members, and payments rendered by to outside companies, or agencies, or entities by to the Authority for any and all goods, services, and projects. Said report shall be submitted by August 31 of each year and shall include, along with the requirements specified in Section 14A of this Act, the name of the payee, the date of payment, the payment amount, and the purpose of each payment. If such payment was made pursuant to a contract, the date on which the contract was awarded, the length of the contract term, the award amount of the contract, the cumulative payments that have been made toward the contract, including the listed payment, and any related contract or project identification number shall be included in the report alongside the name of the payee, the date of payment, the payment amount, and the purpose of each payment. In addition to a printed copy to be provided to the parties enumerated in this subsection, said report shall be posted in a prominent location on the Authority's website within two weeks of submittal of the report to the parties enumerated in this subsection. The report posted on the Authority's website shall show employee identification numbers and job titles instead of the names of the employees. employee's social security number shall not be used as the employee's identification

**SECTION 10.** 

532 Said Act is further amended by revising subsection (b) of Section 20 as follows:

- "(b)(1) The Board may provide for the recognition of authorized representatives of the employees of the Authority and for collective bargaining, in accordance with this subsection, with such authorized representatives.
  - (2) As used in this subsection, the following terms shall have the following meanings:
- 537 (A) 'Authorized representative' means the collective bargaining agent for a class of employees, recognized for such purposes by the Board.
  - (B) 'Collective bargaining' or 'collectively bargain' means performing the mutual obligation of the Authority and the authorized representatives of represented employees to negotiate, in good faith and to impasse, if necessary, over wages, hours, and other terms and conditions of employment with the bona fide intention of reaching a negotiated agreement.
  - (C) 'Grievance arbitration' means arbitration of a dispute between the Authority and the authorized representative, acting on behalf of a represented employee, which involves the interpretation of an existing labor agreement and the application of the terms and conditions of that labor agreement to the claims of one or more employees.
  - (D) 'Labor agreement' means an agreement, including any agreement respecting pension or retirement benefits for represented employees, between the Authority and the authorized representative, entered into in accordance with this subsection, which establishes the wages, hours, and other terms and condition of employment for represented employees of the Authority.
  - (E) 'Represented employee' means an employee of the Authority who is a member of a class of employees for which the Board has recognized an authorized representative.
  - (3) Every labor agreement entered into by the Authority shall provide for grievance arbitration and shall specify the procedure therefor. In any grievance arbitration, the arbitrators must base their decision upon the express terms and conditions of an existing labor agreement.
  - (4) Upon or prior to the expiration of an existing labor agreement, the Authority and the authorized representative shall collectively bargain in an effort to reach a successor or replacement labor agreement. If, after expiration of an existing labor agreement, the Authority and the authorized representative are then unable to agree upon the terms and conditions of a new labor agreement, including but not limited to the issue of wages, they shall jointly select or, failing their agreement, upon the written petition for binding interest arbitration of either or both parties, the Governor shall appoint an arbitrator within 30 days after the receipt of said petition. a neutral fact finder to investigate and explore all unresolved collective bargaining issues and to render a report to the Authority,

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the authorized representative, and the public. The neutral fact finder shall conduct such hearings as may be necessary to provide for the full and fair presentation of all unresolved collective bargaining issues by both parties. That fact finder shall be authorized to sign and issue subpoenas for witnesses or documents, to administer oaths, to take oral or written testimony and to take such other actions as may be needed to make comprehensive findings of fact and recommendations. When a subpoena is disobeyed, any party may apply to the Superior Court of Fulton County for an order requiring obedience. Failure to comply with that order shall be cause for punishment as for contempt of court. The costs of securing the attendance of witnesses, including fees and mileage, shall be computed in the same manner as prescribed by law in civil cases in the superior court. (5) The fact finder's report shall recommend as to all unresolved collective bargaining issues, including appropriate wages, hours and other terms and conditions of employment for represented employees, and shall set forth supporting factual findings, determined after due consideration of the factors set forth in subparagraphs (A) through (E) of paragraph (8) of this subsection, and shall contain a summary of the findings. The report of the fact finder shall be issued within 30 days after the fact finder is selected or appointed. Upon issuance, the report shall be distributed by the Authority to the Governor, the Metropolitan Atlanta Rapid Transit Overview Committee of the Georgia General Assembly, and each local governing body in the metropolitan area. The fact finder shall cause the summary of findings to be published once in the newspaper having the largest circulation in the metropolitan area. The fact finder shall be compensated in the same manner as a special master pursuant to Code Section 22-2-106 of the O.C.G.A., and the costs thereof and any other costs of the proceeding shall be borne equally by the parties. After selection or appointment of a fact finder pursuant to this paragraph, the parties may continue to collectively bargain on any issues. (6) Upon issuance of the fact finder's report, the Authority and the authorized representative shall continue to collectively bargain in light of the recommendations set forth in such report. If either party rejects any or all of the fact finder's recommendations and the parties are otherwise unable, through collective bargaining, to reach agreement on such issue or issues, then each party rejecting any of the fact finder's recommendations shall prepare a written statement setting forth the specific recommendations which such party has rejected, the party's counterproposal on the issue or issues, and the reasons for rejecting the fact finder's recommendations. Prior to commencement of any proceeding for interest arbitration, as provided in paragraph (7) of this subsection, each party required under this paragraph to prepare that statement shall cause it to be published in the local newspaper having the largest circulation in the metropolitan area and shall

605 concurrently distribute that statement to the Governor, the Metropolitan Atlanta Rapid Transit Overview Committee of the Georgia General Assembly, and each local governing 606 607 body in the metropolitan area. 608 (7) If, within the 30 days following issuance of the fact finder's report, the Authority and 609 the authorized representative are unable to conclude a new labor agreement, either party 610 may then seek binding interest arbitration of all unresolved issues between the parties. 611 Such an action may be instituted by the filing of a petition with the Governor for binding interest arbitration and for the appointment of an arbitrator. The Governor shall appoint 612 613 an arbitrator who is a member of the National Academy of Arbitrators or is approved by 614 the American Arbitration Association within 30 days of the petition. The Governor's appointed arbitrator shall be a retired superior court judge, a retired Judge of the Court 615 616 of Appeals of Georgia, or a retired Justice of the Supreme Court of Georgia. That Such arbitrator shall decide the any issues remaining unresolved between the Authority and the 617 authorized representative within 90 days after said the petition shall be is filed with the 618 619 Governor. That The arbitrator's decision on those such issues shall bind both the Authority and the authorized representative. That The arbitrator may require the 620 Authority and the authorized representative to provide that arbitrator with such 621 622 information as the arbitrator determines to be necessary in resolving the issues. 623 (8)(5) In any interest arbitration under this subsection, the arbitrator shall be bound by any written stipulation or submission agreement between the Authority and the 624 625 authorized representative concerning such determination. In determining any issue, the 626 arbitrator shall also give weight both to the report of the neutral fact finder and to the 627 following factors: (A) The financial ability of the Authority to pay wages and provide benefits, whether 628 629 or not increased, while adhering to all legal requirements governing the Authority's 630 expenditure of public funds and revenues and maintaining levels of transit service sufficient to serve the metropolitan area; 631 (B) The amount, if any, of any fare increase which would be necessary to afford a 632 wage or salary increase or improvement in fringe benefits or extension of vacation, 633 holiday, or excused time and the ability of the public to bear a fare increase, with 634 consideration of the per capita income of those persons in the service area; 635 (C) A comparison between the overall wage and salary levels and fringe benefit levels 636 and vacation, holiday and excused time allowances of the Authority's represented 637 employees and other workers in the public and private sectors of the metropolitan area 638

who perform work requiring similar skills in other major ground transportation

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services;

(D) A comparison of the hours and working conditions of the Authority's represented employees and other workers in the public and private sectors of the metropolitan area who perform work requiring similar skills in other major ground transportation services; and

- (E) The cost of consumer goods and services within the metropolitan area.
- (9)(6) In the event that either party wishes to enforce the decision of the arbitrator, a petition for such enforcement must be filed within ninety (90) days of such decision. In odd numbered years, the petition must be filed in the Superior Court of Fulton County and directed to the senior judge in time with the greatest length of service in that court. In even numbered years, the petition must be filed in the Superior Court of DeKalb County and directed to the senior judge in time with the greatest length of service in that court. The court shall confirm the decision unless the decision is vacated by the court because the court finds that the rights of a party were prejudiced by:
- (A) Corruption, fraud, or misconduct in procuring the decision;
- (B) Partiality of an arbitrator appointed as a neutral;

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- 656 (C) An overstepping by the <del>arbitrators of their arbitrator of his or her</del> authority or such 657 imperfect execution of it that a final and definite decision upon the subject of such 658 matter submitted was not made; or
- (D) The arbitrator's manifest disregard for the law.
- The judge's ruling in this enforcement proceeding shall bind the Authority and the authorized representative and there shall be no appeal from this decision.
  - (10)(7) Upon vacating a decision, the court may order a rehearing and determination of all or any of the issues either before the same arbitrator or before a new arbitrator appointed as provided by this part. In any provision of an agreement limiting the time for a hearing or decision, time shall be measured from the date of such order or rehearing, whichever is appropriate, or a time may be specified by the court.
- (11)(8) No employee of the Authority shall engage in any strike, sit-down, slow-down, 667 walkout, or other concerted cessation or curtailment of work, and no authorized 668 representative of employees of the Authority shall cause, instigate, encourage, promote 669 or condone any strike, sit-down, slow-down, walkout, or other concerted cessation or 670 curtailment of work by any employee of the Authority. The Authority shall not 671 unilaterally increase, decrease, or otherwise change the wages or fringe benefits of 672 represented employees as of the last day of an expired contract pending the establishment 673 of new wages and fringe benefits by negotiation or interest arbitration. 674
- 675 (12)(9) Subject to any requirement imposed pursuant to Section 13 (c) of the Urban Mass 676 Transportation Act of 1964, as amended, the Authority at all times shall have the right

to determine the method, means, and personnel by which its operations are to be carried on, including the right to hire part-time employees."

**SECTION 11.** 

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Said Act is further amended by revising subsection (b) of Section 21 as follows:

"(b) The Authority shall also be exempt from any regulation by the Public Service Commission of this State, except as provided in Section 9(f) of this Act, and except that when any proposed action of the Authority, or any local government on behalf of the Authority, may place a public utility, railroad or public service corporation in violation of the requirements of the Commission, or create the need for collaboration with respect to compliance with the requirements of the Commission, the Authority shall obtain the Commission's cooperation and approval of the proposed action. In such matters and particularly with respect to the matters contemplated in Section 8(j), the Commission shall cooperate with the Authority to accomplish the purposes and policies of this Act."

690 **SECTION 12.** 

Said Act is further amended by revising subsection (I) of Section 25 as follows:

"(I) Use of Proceeds. The proceeds of the tax levied pursuant to this Act shall be used solely by each local government to fulfill the obligations incurred in the contracts entered into with the Metropolitan Atlanta Rapid Transit Authority as contemplated in the Metropolitan Atlanta Rapid Transit Authority Act of 1965, as amended; provided, however, that no more than fifty percent (50%) of the annual proceeds of the tax shall be used to subsidize the operating costs of the system, exclusive of depreciation, amortization, and other costs and charges as provided in this subsection, until January 1, 2002. For the period beginning January 1, 2002, and ending June 30, 2002; and for each fiscal year commencing thereafter until December 31, 2008, no more than fifty-five percent (55%) of the proceeds of the tax shall be used to subsidize the operating costs of the system, exclusive of depreciation, amortization, and other costs and charges as provided in this subsection; and for the period beginning January 1, 2009, and ending June 30, 2009, and each fiscal year commencing thereafter until July 1, 2032, no more than fifty percent (50%) of the proceeds of the tax shall be used to subsidize the operating costs of the system, exclusive of depreciation, amortization, and other costs and charges as provided in this subsection; Such restrictions on the use of annual proceeds from local sales and use taxes shall be suspended through June 30, 2016. Newly unrestricted funds shall be utilized, subject to total funding, to maintain the level of service for the transit system as it existed on January 1, 2010. Furthermore, except as had been previously contracted to by the Authority prior to January 1, 2010, no funds newly unrestricted during this suspended

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period shall be used by the Authority to benefit any person or other entity for any of the following: annual cost-of-living or merit based salary raises or increases in hourly wages; increased overtime due to such wage increases; payment of bonuses; or to increase the level of benefits of any kind. except that if If the Board of the Metropolitan Atlanta Rapid Transit Authority shall fail to file with the Metropolitan Atlanta Rapid Transit Overview Committee annually, the original and 14 copies of a report of the findings of a completed management performance audit of the Authority's current operations, which audit that was performed under contract with and at the expense of the Authority, along with any auditor's recommendations based thereon and the auditor's signed written verification that the Metropolitan Atlanta Rapid Transit Authority fully cooperated with such audit and allowed access to all its books, records, and documents to the extent the auditor deemed necessary, then for the period beginning January 1, 2003, and ending June 30, 2003, and each fiscal year commencing thereafter until July 1, 2032, no more than fifty percent (50%) of the proceeds of the tax shall be used to subsidize the operating costs of the system, exclusive of depreciation, amortization, and other costs and charges as provided in this subsection. For each fiscal year commencing on or after July 1, 2032, no more than sixty percent (60%) of the annual proceeds of the tax shall be used to subsidize the operating costs of the system, exclusive of depreciation, amortization, and other costs and charges as provided in this subsection; and commencing with July 1, 2032, and for every year thereafter, the proceeds of the tax shall not be used to subsidize operations of the transportation system to an extent greater than fifty percent (50%) of the operating costs of the system, exclusive of depreciation, amortization, and other costs and charges as provided in this subsection. In adopting its annual budget, the Board of the Metropolitan Atlanta Rapid Transit Authority shall be authorized to rely upon estimates of all revenues, operating costs, patronage, and other factors which may affect the amount of the fare required to limit the operating subsidy herein provided for. If the results of any year's operations reflect that the proceeds of the tax were used to subsidize operations to an extent greater than herein provided, the Board shall adjust fares in order to make up the deficit in operations during a period of not to exceed three (3) succeeding years. If the results of operations in the Authority's fiscal year commencing July 1, 1980, or in any subsequent fiscal year reflect that the proceeds of the tax were not used to subsidize operations to the maximum extent herein provided, the Board shall reserve any amounts that could have been used to subsidize operations in that fiscal year and later use said reserved amounts and any interest earned on said reserved amounts to provide an additional subsidy for operations in any future fiscal year or years. The words 'operating costs of the system' for purposes of this subsection 25(I) are defined to include all of the costs of that division of the Authority directly involved and that portion of the nonoperating administrative costs of those

divisions of the Authority indirectly involved, through the provision of support services, in providing mass transportation services for the metropolitan area, but exclusive of the costs of the division or divisions directly involved and that portion of the nonoperating administrative costs of those divisions indirectly involved, in the planning, design, acquisition, construction, and improvement of the rapid transit system, according to accepted principles of accounting, and also exclusive of the following costs:

- (1) Nonrecurring costs and charges incurred in order to comply with any statute or regulation concerning either the protection or cleaning up of the environment, or accessibility by handicapped or disabled persons, or occupational health or safety, or compliance with any national or state emergencies, or with any judgment, decree, or order of any court or regulatory agency in implementation of any such statute or regulation; and
- (2) In the case of leases of equipment or facilities that, according to generally accepted principles of accounting, would not be classified as capital leases, payments of rent, and other payments for the property subject to such leases or for the use thereof; provided that any costs for regular maintenance or repair of such equipment or facilities shall not be excluded.
- If any proceeds of the tax levied pursuant to this Act are held for the purpose of planning, designing, acquiring, or constructing additional facilities or equipment for or improvements to the rapid transit system and are invested, then all interest earned from such investments shall be used only for such purposes or for paying the principal of or interest on bonds or certificates issued for such purposes. Commencing July 1, 1988, and until June 30, 2008, and only if expressly authorized by the board, interest earned on reserve funds set aside for rebuilding, repairing, or renovating facilities of the rapid transit system; for replacing, repairing, or renovating equipment or other capital assets thereof; or from the sale or other disposition of real property, may, without regard to the original source of the funds so reserved, be used to pay the operating costs of the system as such costs are defined in this subsection."

**SECTION 13.** 

778 This Act shall become effective on June 1, 2013.

**SECTION 14.** 

780 All laws and parts of laws in conflict with this Act are repealed.